

SUBJECT:	CAPITAL BUDGET 2016/17: SECTION 106 FUNDING
MEETING:	CABINET
DATE:	3RD FEBRUARY 2016
DIVISION/WARDS AFFECTED:	LLANELLY HILL, GOETRE FAWR, LLANBADOC

1. PURPOSE:

- 1.1 To recommend the setting up of a Capital Budget in 2016/17 for the Gilwern and Little Mill Off Site Open Space/Recreation Funding; and
- 1.2 To decide on the allocation of grants to specific projects from the Section 106 funding available in 2016/17.

2. RECOMMENDATIONS that

- 2.1 capital budgets of £91,377 and £74,480 be created in 2016/17 to carry out the projects emboldened in 2.3 and 2.3 below and that these are funded respectively from corresponding contributions from the Section 106 balances held by the County Council in respect of the Ty Mawr and the former sawmill site in Little Mill;
- 2.2 the off site adult recreation contribution of £216,616 from the Cae Meldon site be included in the 2016/17 Capital Budget when this is received from the developer;
- 2.3 the projects set out below and as detailed in **APPENDICES C and D** to this report be approved, with the schemes not emboldened being carried out when the remaining funding is received:

Project	Amount
Gilwern S106 Funding	£
03 Upgrading of canal towpath in Gilwern	18,000.00
04 Extension/improvement of Gilwern Scooter Park	21,555.00
05 Install fitness equipment at Gilwern Playing Field	7,065.00
06 Construct petanque terrain in Gilwern	3,960.00
08 Heaven Scent Garden/Learning Zone, Ty Mawr	12,000.00
09 Clydach Playing Field Spectator Barrier	5,940.00
10 Gilwern OEC – toilets/kitchen/glazing	56,802.00
11 Upgrade Gilwern bowling green/pavilion	26,751.00
12 Gilwern Playing Field Improvements	34,391.00
13 Clydach – additional junior playing pitches	53,000.00
14 Incredible Edibles Llanelly Hill food project	1,215.00
15 Llanelly Hill Welfare Hall car park	22,441.00
Unallocated Balance	<u>44,873.00</u>
Total	307,993.00

Little Mill S106 Funding	
02 Upgrade Little Mill village playground	12,095.00
05 New cricket wicket and changing rooms	20,000.00
06 Install floodlights at Goytre playing field	14,285.00
08 Establish section of Usk-Little Mill cycleway	<u>28,100.00</u>
Total	74,480.00

2.4 Grant offers be made to each of the successful applicants subject to the standard terms and conditions of grant set out in **APPENDIX B** to this report.

3. KEY ISSUES:

- 3.1 The Section 106 Agreements relating to Ty Mawr and Cae Meldon in Gilwern are the first ones where the County Council has received off site adult recreation contributions from residential developments in the Brecon Beacons National Park. The £91,377 contribution from the Ty Mawr site was received in August 2014 and the £216,616 from the Cae Meldon site is likely to be received within the next six months (it is due to be paid by the developers prior to the occupation of the 24th housing unit on the site and there are currently 16 units occupied).
- 3.2 The £74,480 off site open space contribution from the development of the former sawmill site at Little Mill was received in August 2015.
- 3.3 Applications were invited earlier in 2015 for both areas – it was decided to invite applications in the Gilwern area for both the Ty Mawr and the Cae Meldon sites at the same time to avoid duplication and to enable the full range of community aspirations to be considered at the same time. The “area of benefit” (the area in which the money can be spent) for both Gilwern sites is defined as the administrative area of the Llanelly Community Council. The area of benefit for Little Mill is defined as within a three mile radius of the application site.
- 3.4 By the time of the respective closing dates, 16 applications were received in Gilwern and 8 applications in Little Mill. A list of the applications received for both areas is set out at **APPENDIX A** to this report. In Gilwern the Community Council submitted 7 applications but it subsequently withdrew its application for allotments provision.
- 3.5 An assessment panel was convened to consider the applications and took into account the following criteria when carrying out the assessment:
- Open space considerations;
 - Relationship to the application sites;
 - Achievability and sustainability;
 - Community support.
- Other factors taken into account by the panel were the equality impact assessment and corporate parenting/safeguarding considerations and future management implications.
- 3.6 At the end of the assessment process the panel arrived at a recommendation to support 12 of the 15 applications in Gilwern and 4 of the 8 applications in Little Mill.
- 3.7 For each of the successful applications, the panel is recommending that applicants should provide at least 10% match funding towards the capital cost of their projects. The grant awards recommended in this report are calculated on the basis that the maximum grant is 90% of the total project costs.
- 3.8 The recommendations of the assessment panel are set out in para 2.3 of this report and attached at Appendices C and D are some notes relating to each of the applications concerned.

4. REASONS:

- 4.1 The funding needs to be included in the Council’s Capital Budget for 2016/17 to enable the grants to be paid when the works are in progress or have been completed.
- 4.2 The panel assessed each application in turn to make sure that it was measured accurately against the assessment criteria.

APPENDIX A

TY MAWR AND CAE MELDON SECTION 106 APPLICATIONS RECEIVED				
No	Applicant/Project	Scheme Cost £	Match Funding £	S106 Grant Request £
01	Allotments and Community Orchard	Application withdrawn		
02	Extension and improvement of Gilwern MUGA	49,250.00	4,925.00	44,325.00
03	Canal Walk and Fitness Trail	29,950.00	2,995.00	26,955.00
04	Extension and improvement of Gilwern scooter park	23,950.00	2,395.00	21,555.00
05	Play upgrade and fitness equipment, Gilwern playing field	7,850.00	785.00	7,065.00
06	Construction of petanque terrain	4,400.00	440.00	3,960.00
07	Central heating for Gilwern Community Centre	12,750.00	1,275.00	11,475.00
08	Heaven Scent Garden/Learning Zone at Ty Mawr	25,000.00	13,000.00	12,000.00
09	Clydach Playing Field spectator barrier	6,600.00	0.00	6,600.00
10	Gilwern Outdoor Education Centre – toilets/kitchen/glazing	63,113.00	6,311.00	56,802.00
11	Upgrade Gilwern bowling green and pavilion	30,951.00	4,200.00	26,751.00
12	Gilwern playing field spectator barrier & improvements	56,330.00	0.00	56,330.00
13	Clydach additional junior playing pitch provision	60,000.00	7,000.00	53,000.00
14	Incredible Edibles Llanelly Hill food project	1,350.00	0.00	1,350.00
15	Llanelly Hill Welfare Hall car park	24,934.00	0.00	24,934.00
16	Hopscotch Childcare – Gilwern school outdoor play	78,935.00	0.00	78,935.00
	Totals	475,363.00	43,326.00	432,037.00

LITTLE MILL SECTION 106 APPLICATIONS RECEIVED				
No	Applicant/Project	Scheme Cost £	Match Funding £	S106 Grant Request £
01	Community Woodlands Management Plan	5,225.00		5,225.00
02	Upgrade Little Mill Village Playground	18,000.00	2,000.00	16,000.00
03	New MUGA (multi use games area) for Goytre	96,600.00	12,000.00	84,600.00
04	Upgrade existing MUGA at Little Mill	45,377.00	8,500.00	36,877.00
05	New cricket wicket and changing rooms	50,000.00	20,000.00	30,000.00
06	Install floodlights at Goytre football field	65,593.55	48,600.00	16,993.55
07	Two new team shelters at Goytre football field	4,743.50	1,000.00	3,743.50
08	Establish section of Usk-Little Mill Cycle Trail	37,369.00		37,369.00
	Totals	322,908.05	92,100.00	230,808.05

**STANDARD CONDITIONS OF
SECTION 106 GRANT AID IN MONMOUTHSHIRE**

TERMS AND CONDITIONS OF GRANT

1. The grant will be used towards the purchase/improvement of a new or existing asset in the area of benefit defined in the Section 106 Agreement.
2. The grant will be used solely the provision of new or improved open spaces and/or recreational facilities.
3. The grant will be used for capital expenditure and will not be used towards the day-day running costs of my organisation.
4. The grant will only be used as bona fide expenditure towards the project described in the application form that I have signed and submitted.
5. I will submit, in support of my request for grant payments, invoices or receipts relating to expenditure legitimately incurred on items that form part of the approved project.
6. If it is established that part of the grant has been used for any purpose other than that described in the application form then that part of the grant will, within one month of notification being received from the County Council, be repaid to the Council for reallocation to another project.
7. If any part of the grant remains unclaimed within three years of the date of the grant approval letter, the County Council reserves the right to review the allocation of funding and, if considered reasonable, to reallocate that grant to another project.
8. Colour photographs taken before work starts, and when the work is completed, are to be supplied digitally (j.peg files) to Monmouthshire County Council.
9. An end of scheme report will be completed and submitted to the Council upon completion of the works and periodic reports will also be submitted annually for three years following completion of the project. This is to enable the Council to monitor the impact of the grant awards in line with the Future Generations Evaluation completed as part of the grant approval process.

NOTE:

- This grant award is proportionate to the overall project cost as set out in the application form submitted.
- The proportion of grant awarded, as a percentage of the total project cost will be set out clearly in the grant award letter, which you will be asked to sign before proceeding with your project.
- If the total project cost reduces after the award of the grant then the grant will reduce in similar proportions – in other words, if the grant offer letter states that the grant award is 50% of the total project cost and the total project cost reduces, then you can expect to receive a proportionate reduction in the grant payment(s) made to you.

TY MAWR AND CAE MELDON S106 APPLICATIONS – ASSESSMENT NOTES

No	Applicant/Project	Grant Recommended £	Consideration
01	Allotments and Community Orchard	0.00	Application submitted by Community Council for allotment & community orchard but was subsequently withdrawn due to the lack of a suitable available site.
02	Extension and improvement of Gilwern MUGA (multi use games area)	0.00	Gilwern MUGA is a double court size and was provided a number of years ago. There is currently no sports use of the existing MUGA and there is no effective management/maintenance regime in place. The application is to provide a 3G training area but the national strategy for 3G provision is for one full size 3G pitch in south Monmouthshire (already provided in Caldicot) & one full size pitch in the north. The cost of providing a 3G surface is £49,250 and the cost of the 3G surface plus extending the court (including floodlights) is circa £80,000.
03	Canal Walk and Fitness	18,000.00	This application was submitted by the Community Council in partnership with the Canal and Rivers Trust to upgrade the towpath between bridges 102 and 104 in Gilwern and to provide some items of outdoor fitness equipment. The panel felt the towpath upgrading should be supported but considered that outdoor fitness equipment in this location would be isolated and difficult to manage & maintain.
04	Extension and improvement of Gilwern scooter park	21,555.00	The scooter park at Gilwern playing field would benefit from extension & upgrading – this would allow more and better use of an already well used facility.
05	Play upgrade and fitness equipment at Gilwern playing field	7,065.00	This application is to provide some outdoor fitness equipment next to the existing children's play area at Gilwern playing field. Contributions for upgrading this play area will be made from both the Ty Mawr and Cae Meldon sites – the outdoor equipment proposed will be inspected & maintained at the same time as the children's play area.
06	Construction of petanque terrain	3,960.00	This will be sited next to the Gilwern community centre, adjacent to the playing field and will provide participation opportunities in one of the fastest growing recreational activities in Wales – there are already petanque terrains in other Monmouthshire locations and there is also a league structure in South Wales.
07	Central heating for Gilwern Community Centre	0.00	The panel felt that this project would make no effective contribution to off site recreation provision for either the Ty Mawr or Cae Meldon sites.

08	Heaven Scent Garden/Learning Zone at Ty Mawr site	12,000.00	This application is to provide a new garden/learning zone next to the existing sensory facility at the Youth Service building at Ty Mawr. Whilst it will benefit a number of groups/individuals with protected characteristics (e.g. disability, sexual orientation and transgender status), it will also be used by visiting school groups and the wider community. The Ty Mawr site is immediately adjacent to the Ty Mawr housing development and approx. 500 yds from Cae Meldon.
09	Clydach playing field spectator barrier – Clydach Wasps Football Club	5,940.00	The original application was for a galvanised & powder coated steel barrier with mesh infill panels below but the specification was later reduced to a wooden post and rail barrier costing £23,000 less than the original submission.
10	Gilwern Outdoor Education Centre – upgrade toilets, kitchen and glazing	56,802.00	This application is for building improvements to enable better utilisation of the outdoor areas at Ty Mawr and to provide a local recreation centre for the new residents of Ty Mawr and Cae Meldon as well as the wider community.
11	Upgrade Gilwern bowling green and pavilion	26,751.00	Gilwern bowling green is in need of significant improvements and future maintenance of the facility has passed from the County Council to the bowling club. The pavilion improvements will enable the facility to be used for county/regional fixtures.
12	Gilwern playing field improvements, including spectator barrier – Gilwern Football Club	34,391.00	The application is for a range of pitch/pavilion improvements, including a galvanised powder coated steel spectator barrier around the pitch. The panel felt that the application should be supported but it could not justify the cost of the steel barrier at a cost of £28,118 compared to a wooden post & rail barrier costing some £18,000 less.
13	Clydach junior playing pitch provision – Clydach Junior Football Club	53,000.00	This application is to purchase/develop land in the Clydach area to provide additional junior playing pitches. The proposal is to purchase land that is surplus to requirements following the duelling of the A465 Heads of the Valleys Road. There are two areas of land currently being considered - provision of additional junior playing pitches in the area would help to address the shortfall in this provision, identified in the Open Spaces Survey undertaken to underpin the Council's LDP.
14	Incredible Edibles Llanelly Hill food project	1,215.00	This is a small scale, self help project to provide organic growing beds adjacent to the Llanelly Hill Welfare & Memorial Hall.
15	Llanelly Hill Welfare Hall car park	22,441.00	This application is to provide a much needed car park for the Welfare & Memorial Hall, which can also be used in connection with the playing field and children's play area located opposite the site.
16	Hopscotch Childcare – Gilwern school outdoor play provision	0.00	Project is for children's play whereas funding is intended primarily for off site adult recreation provision – school also in receipt of £345,000 funding from the two sites.

LITTLE MILL S106 APPLICATIONS – ASSESSMENT NOTES

No	Applicant/Project	Recommended Grant £	Consideration
01	Management of Community Woodlands – Llanbadoc Community Council	0.00	The Community Council manages five woodlands in its area – this application is for tree works at one site & developing a management plan for all five sites. The panel felt that the relatively small cost of £5,225 could be met from the Community Council precept, as a woodland management plan is a prerequisite for woodland owners.
02	Upgrade main village play area Little Mill Village Hall Management Committee	12,095.00	The village play area in Little Mill is sited next to the village hall and is a well used local facility. There was no play provision made on the former sawmill site but the developer has funded the cost of a puffin crossing, which means the occupants of the new houses can cross the road safely to access the community facilities on the opposite side of the road. The grant proposed will enable the updating of the existing village play area and include equipment suitable for a wider age range.
03	New MUGA at Goytre Playing Field – Goetre Fawr Community Council	0.00	The proposal to establish a new MUGA at the main village playing field in Goytre is logical, given the increase in the local population and the relative difficulty for Goytre residents in accessing the MUGA at Little Mill. However, this application was for a grant of £84,600 (more than the funding available) and if it were to be supported then none of the other applications could have been supported. There is some off site recreation funding due to be received from the Section 106 Agreement relating to two housing development sites off School Lane in Goytre, so this would be the appropriate mechanism for funding a new MUGA in Goytre village.
04	Upgrade existing Little Mill MUGA – Goetre Fawr Community Council	0.00	Little Mill was one of the first MUGA developments in the county and the facility is run by the Village Hall Committee, with support from the Community Council. The County Council has funded the capital cost of several MUGAs in rural areas but, with the exception of the MUGAs located on the Leisure Centre sites, has left the ongoing management/maintenance of these facilities to be dealt with locally. If the capital cost of the new MUGA at Goytre is funded in its entirety from the School Lane S106 Agreement, this means the match funding pledged by the Community Council for that project can be used towards the upgrading of the Little Mill MUGA.

05	New cricket wicket & changing rooms – Monkswood Cricket Club	20,000.00	Monkswood is a forward thinking club with a thriving junior membership, which runs three teams and allows its current cricket ground to be used by other groups from the local community, including the scouts and a local archery club. The proposal is to develop a second cricket wicket on land close to the club's existing ground and to provide additional changing accommodation so that two teams can play their fixtures at home on the same day, whilst the other team plays its away fixture. The original application was for a grant of £50,000 but since the application closing date this project has been flagged up by the Governing Body (Cricket Wales), so there is a good possibility of some grant aid from that source. A grant offer of £20,000 would help to secure the remaining funding to allow this project to proceed.
06	Install floodlights at Goytre Football Pitch – Goytre Football Club	14,285.00	Out of all the football clubs in Monmouthshire, Goytre plays at the highest level within the Welsh football league structure and, as such it is a “target club” of the Welsh Football Trust, which means it is more likely to qualify for investment in facilities. However, the club only has one playing pitch – the new floodlights will enable the club to train, coach and play matches in the evenings and to develop under 18s and under 19s teams with the prospect of developing players to feed into the senior side. The cost of the project is £65,584 and has been offered a grant from the Welsh Football Trust of £48,600.
07	Two new team shelters at Goytre Football Pitch – Goytre Football Club	0.00	This is a second application from Goytre Football Club but is considered of less significance than the floodlighting project, for which most of the funding has been secured. The project cost is £4,643 and there are possible alternative sources of funding for which the club could apply.
08	Establish section of Usk-Little Mill Cycleway – UTAG (Usk Trail Access Group)	28,100.00	This application forms part of a larger project to develop the former Usk-Little Mill railway line for use as a footpath and cycleway, eventually linking into Pontypool and giving access to the national cycleway network. The project is to establish that section of the cycleway between the sawmill site at Little Mill and Rumble Street in Monkswood. The overall project involves four landowners, including ROF Glascoed & Network Rail and this phase of works is to be carried out by UTAG and its members.

